

AMENDED IN SENATE APRIL 12, 2010

**SENATE BILL**

**No. 1064**

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**Introduced by Senator Alquist**

February 16, 2010

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An act to amend Sections 125290.20, 125290.30, 125290.40, 125290.45, and 125290.60 of, and to add Sections 125290.80, 125291.21, and 125291.90 to, the Health and Safety Code, relating to stem cells.

LEGISLATIVE COUNSEL'S DIGEST

SB 1064, as amended, Alquist. California Stem Cell Research and Cures Act.

The California Stem Cell Research and Cures Act, an initiative measure approved by the voters at the November 2, 2004, statewide general election as Proposition 71, establishes the California Institute for Regenerative Medicine (CIRM), the purpose of which is, among other things, to make grants and loans for stem cell research, for research facilities, and for other vital research opportunities to realize therapies, protocols, and medical procedures that will result in the cure for, or substantial mitigation of, diseases and injuries. Existing law establishes the Independent Citizen's Oversight Committee (ICOC) composed of appointed members, that is required to perform various functions and duties with regard to the operation of the institute, including, but not limited to, establishing standards applicable to research funded by the institute. Existing law prohibits amendment of Proposition 71 by the Legislature unless the amendment is approved by the voters, or the amendment is accomplished by a bill introduced after the first 2 full calendar years and approved by a vote of 70% of both houses, and only

if the amendment enhances the ability of the institute to further the purposes of the grant and loan programs.

Existing law specifies the appointment process for the members of the ICOC, including the chairperson and vice chairperson who are employees of the ICOC, and provides that the chairperson and vice chairperson serve 6-year terms. Existing law defines the duties of the chairperson and the president of the ICOC and limits the total number of authorized employees of the CIRM to 50.

This bill would reduce the terms of the chairperson and vice chairperson to 4-year terms, would require their terms to be staggered, and would require the CIRM, under the guidance of the ICOC, to create a succession plan addressing changes in leadership in the CIRM and ICOC, as specified. The bill would make prescribed changes to the duties of the chairperson and president of the ICOC and would eliminate the 50-employee maximum for the CIRM.

The bill would also require the CIRM, under the guidance of the ICOC, to create, *by January 31, 2012*, a transition plan to address the expiration of current bond funding and to submit that plan to the Governor, the Controller, and the Legislature.

Existing law requires *the CIRM to commission an independent financial audit, which is provided to the Controller for review and reported in the annual public report. Existing law establishes the Citizen's Financial Accountability Oversight Committee, chaired by the Controller, to review the annual audit and financial practices of the CIRM.*

~~This bill would also require the Controller, under the guidance of the committee, to annually commission a performance audit of the activities of the CIRM and the ICOC, as specified~~ *expand the financial audit to also include a performance component. The bill would also require the commissioning of a performance audit of the ICOC, as specified.*

Existing law contains provisions relating to the extent to which requirements relating to the disclosure of public records applied to records of the CIRM.

This bill would require the ICOC to disclose, in all meeting minutes, a summary of vote tallies, including each board member's votes and ~~refusals~~ *recusals*, and would require the ICOC to amend all past minutes to include this summary.

The act provides that the ICOC shall establish standards that require that all grants and loan awards under the act shall be subject to intellectual property agreements that balance the opportunity of the

state to benefit from the patents, royalties, and licenses that result from basic research, therapy development, and clinical trials with the need to ensure that essential medical research is not unreasonably hindered by the intellectual property agreements.

This bill would require that intellectual property standards that the ICOC develops include a requirement that each grantee and the licensees of the grantee submit to the CIRM for approval, *180 days before a drug is placed into commerce*, a plan that will afford uninsured Californians access to any drug that is, in whole or in part, the result of research funded by the CIRM, and that the plan require that the grantees and licensees provide drugs to state and local government funded programs at one of the 3 benchmark prices in the California Discount Prescription Drug Program, provided for pursuant to existing law, except when the ICOC adopts a waiver, as specified. The bill would also require all revenues received from the intellectual property agreements to be deposited in the General Fund.

Existing law establishes the procedure by which grant and loan applications are processed and scored by the 15 scientist members of the Scientific and Medical Research Funding Working Group.

This bill would remove the 15 member limit and would require all grant applications received by the ICOC to be sent to the Scientific and Medical Research Funding Working Group prior to any other process, unless the process is only to determine completeness of the application *and to ensure that the application meets the grant program criteria*.

*Existing law establishes the California Stem Cell Research and Cures Fund in the State Treasury, into which the proceeds of the interim debt and bonds are deposited. The fund is continuously appropriated for the purposes specified in the act, including a limitation of 3% on the amount of bond funding that may be used for administrative costs.*

*This bill would define administrative costs for this purpose.*

Vote: 70%. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares the following:
- 2 (a) The California Institute for Regenerative Medicine was
- 3 established in 2004, through the passage of Proposition 71, for the
- 4 purposes of implementing and managing a \$3 billion investment
- 5 in stem cell research on behalf of the state.

1 (b) Stem cell research is a promising area of research aimed at  
2 finding breakthrough cures for currently incurable diseases and  
3 injuries affecting millions of people. This investment, as stated in  
4 the proposition, would protect and benefit the California budget  
5 by funding scientific and medical research that will significantly  
6 reduce state health care costs in the future.

7 (c) Furthermore, the Legislative Analyst, in its official ballot  
8 information, stated that the state would “receive payments from  
9 patents, royalties, and licenses resulting from the research funded  
10 by the institute” through institute-established standards “requiring  
11 that all grants and loans ~~by~~ *be* subject to agreements allowing the  
12 state to financially benefit from patents, royalties, and licenses  
13 resulting from the research activities funded under the measure.”

14 (d) Since its inception, many concerns and criticisms have been  
15 raised about the institute’s practices, its governing board, and how  
16 the state directly and financially benefits through this sizeable  
17 investment. These criticisms divert the attention and focus of the  
18 institute to drive transformational scientific research and find cures.

19 (e) It is the intent of this act to further enhance the ability of the  
20 institute to manage this investment made with public funds by  
21 addressing public concerns regarding oversight and transparency.

22 (f) It is further the intent of this act to ensure that California  
23 maximizes its receipt of revenues generated through grants or loans  
24 made through the institute and with state funds.

25 SEC. 2. Section 125290.20 of the Health and Safety Code is  
26 amended to read:

27 125290.20. ICOC Membership; Appointments; Terms of Office

28 (a) ICOC Membership

29 The ICOC shall have 29 members, appointed as follows:

30 (1) The Chancellors of the University of California at San  
31 Francisco, Davis, San Diego, Los Angeles, and Irvine, shall each  
32 appoint an executive officer from his or her campus.

33 (2) The Governor, the Lieutenant Governor, the Treasurer, and  
34 the Controller shall each appoint an executive officer from the  
35 following three categories:

36 (A) A California university, excluding the five campuses of the  
37 University of California described in paragraph (1), that has  
38 demonstrated success and leadership in stem cell research, and  
39 that has:

1 (i) A nationally ranked research hospital and medical school;  
2 this criteria will apply to only two of the four appointments.

3 (ii) A recent proven history of administering scientific and/or  
4 medical research grants and contracts in an average annual range  
5 exceeding one hundred million dollars (\$100,000,000).

6 (iii) A ranking, within the past five years, in the top 10 United  
7 States universities with the highest number of life science patents  
8 or that has research or clinical faculty who are members of the  
9 National Academy of Sciences.

10 (B) A California nonprofit academic and research institution  
11 that is not a part of the University of California, that has  
12 demonstrated success and leadership in stem cell research, and  
13 that has:

14 (i) A nationally ranked research hospital or that has research or  
15 clinical faculty who are members of the National Academy of  
16 Sciences.

17 (ii) A proven history in the last five years of managing a research  
18 budget in the life sciences exceeding twenty million dollars  
19 (\$20,000,000).

20 (C) A California life science commercial entity that is not  
21 actively engaged in researching or developing therapies with  
22 pluripotent or progenitor stem cells, that has a background in  
23 implementing successful experimental medical therapies, and that  
24 has not been awarded, or applied for, funding by the institute at  
25 the time of appointment. A board member of that entity with a  
26 successful history of developing innovative medical therapies may  
27 be appointed in lieu of an executive officer.

28 (D) Only one member shall be appointed from a single  
29 university, institution, or entity. The executive officer of a  
30 California university, a nonprofit research institution or life science  
31 commercial entity who is appointed as a member, may from time  
32 to time delegate those duties to an executive officer of the entity  
33 or to the dean of the medical school, if applicable.

34 (3) The Governor, the Lieutenant Governor, the Treasurer, and  
35 the Controller shall appoint members from among California  
36 representatives of California regional, state, or national disease  
37 advocacy groups, as follows:

38 (A) The Governor shall appoint two members, one from each  
39 of the following disease advocacy groups: spinal cord injury and  
40 Alzheimer's disease.

1 (B) The Lieutenant Governor shall appoint two members, one  
2 from each of the following disease advocacy groups: type II  
3 diabetes and multiple sclerosis or amyotrophic lateral sclerosis.

4 (C) The Treasurer shall appoint two members, one from each  
5 of the following disease groups: type I diabetes and heart disease.

6 (D) The Controller shall appoint two members, one from each  
7 of the following disease groups: cancer and Parkinson's disease.

8 (4) The Speaker of the Assembly shall appoint a member from  
9 among California representatives of a California regional, state,  
10 or national mental health disease advocacy group.

11 (5) The President pro Tempore of the Senate shall appoint a  
12 member from among California representatives of a California  
13 regional, state, or national HIV/AIDS disease advocacy group.

14 (6) A chairperson and vice chairperson who shall be *chosen*  
15 *from and* elected by the ICOC members. The chairperson and vice  
16 chairperson shall each be elected for a term of four years, the terms  
17 to be staggered. The chairperson and vice chairperson of ICOC  
18 shall be full- or part-time employees of the institute and shall meet  
19 the following criteria:

20 (A) Mandatory Chairperson Criteria

21 (i) Documented history in successful stem cell research  
22 advocacy.

23 (ii) Experience with state and federal legislative processes that  
24 must include some experience with medical legislative approvals  
25 of standards and/or funding.

26 (iii) Qualified for appointment pursuant to paragraph (3), (4),  
27 or (5) of subdivision (a).

28 (iv) Cannot be concurrently employed by or on leave from any  
29 prospective grant or loan recipient institutions in California.

30 (B) Additional Criteria for Consideration:

31 (i) Experience with governmental agencies or institutions (either  
32 executive or board position).

33 (ii) Experience with the process of establishing government  
34 standards and procedures.

35 (iii) Legal experience with the legal review of proper  
36 governmental authority for the exercise of government agency or  
37 government institutional powers.

38 (iv) Direct knowledge and experience in bond financing.

39 The vice chairperson shall satisfy clauses (i), (iii), and (iv) of  
40 subparagraph (A). The vice chairperson shall be selected from

1 among individuals who have attributes and experience  
2 complementary to those of the chairperson, preferably covering  
3 the criteria not represented by the chairperson's credentials and  
4 experience.

5 (b) Appointment of ICOC Members

6 (1) All appointments shall be made within 40 days of the  
7 effective date of this act. In the event that any of the appointments  
8 are not completed within the permitted timeframe, the ICOC shall  
9 proceed to operate with the appointments that are in place, provided  
10 that at least 60 percent of the appointments have been made.

11 (2) Forty-five days after the effective date of the measure adding  
12 this chapter, the State Controller and the Treasurer, or if only one  
13 is available within 45 days, the other shall convene a meeting of  
14 the appointed members of the ICOC to elect a chairperson and  
15 vice chairperson from among the individuals nominated by the  
16 constitutional officers pursuant to paragraph (6) of subdivision  
17 (a).

18 (c) ICOC Member Terms of Office

19 (1) The members appointed pursuant to paragraphs (1), (3), (4),  
20 and (5) of subdivision (a) shall serve eight-year terms, and all other  
21 members shall serve six-year terms. Members shall serve a  
22 maximum of two terms.

23 (2) If a vacancy occurs within a term, the appointing authority  
24 shall appoint a replacement member within 30 days to serve the  
25 remainder of the term.

26 (3) When a term expires, the appointing authority shall appoint  
27 a member within 30 days. ICOC members shall continue to serve  
28 until their replacements are appointed.

29 SEC. 3. Section 125290.30 of the Health and Safety Code is  
30 amended to read:

31 125290.30. Public and Financial Accountability Standards

32 (a) Annual Public Report

33 The institute shall issue an annual report to the public which sets  
34 forth its activities, grants awarded, grants in progress, research  
35 accomplishments, and future program directions. Each annual  
36 report shall include, but not be limited to, the following: the number  
37 and dollar amounts of research and facilities grants; the grantees  
38 for the prior year; the institute's administrative expenses; an  
39 assessment of the availability of funding for stem cell research  
40 from sources other than the institute; a summary of research

1 findings, including promising new research areas; an assessment  
2 of the relationship between the institute's grants and the overall  
3 strategy of its research program; and a report of the institute's  
4 strategic research and financial plans.

5 (b) (1) Independent Financial *and Performance* Audit for  
6 Review by State Controller

7 The institute shall annually commission an independent financial  
8 *and performance* audit of its activities from a certified ~~public~~  
9 ~~accounting~~ independent auditing firm, which shall be provided to  
10 the State Controller, who shall review the audit and annually issue  
11 a public report of that review.

12 (2) *The performance component of the audit shall be conducted*  
13 *in accordance with government auditing standards, and shall*  
14 *include a review of whether the institute is complying with ICOC*  
15 *policies and procedures. The performance component of the audit*  
16 *shall give deference to the scientific judgment of the Scientific and*  
17 *Medical Research Funding Working Group. The first performance*  
18 *audit shall include, but not be limited to, all of the following:*

19 (A) *The strategic policies and plans developed by the institute.*

20 (B) *Policies and procedures for the issuance of contracts and*  
21 *grants and a review of a representative sample of contracts, grants,*  
22 *and loans executed by the institute.*

23 (C) *Policies and procedures relating to the protection or*  
24 *treatment of intellectual property rights associated with research*  
25 *funded or commissioned by the institute.*

26 (3) *In addition to the audit required in paragraph (1), the*  
27 *Citizen's Financial Accountability Oversight Committee shall*  
28 *commission and define the scope of a performance audit of the*  
29 *ICOC's activities from a certified independent auditing firm. This*  
30 *audit shall also be included in the annually issued public report*  
31 *for that year. The performance audit shall be conducted in*  
32 *accordance with government auditing standards and include a*  
33 *review of the policies and procedures established by the ICOC to*  
34 *determine whether the ICOC has established a suitable structure*  
35 *for administering the institute, whether those policies and*  
36 *procedures comply with relevant laws, regulations, and best*  
37 *practices, and, to the extent possible, whether the institute is*  
38 *complying with those policies and procedures. The audit shall give*  
39 *deference to the scientific judgment of the Scientific and Medical*

1 *Research Funding Working Group. The first audit shall include,*  
2 *but not be limited to, both of the following:*

3 (A) *The strategic policies and plans developed by the ICOC.*

4 (B) *Policies and procedures for the issuance of contracts, grants,*  
5 *and loans and a review of a representative sample of contracts,*  
6 *grants, and loans executed by the ICOC.*

7 (4) *All reasonable administrative costs of the audits required*  
8 *by paragraphs (1) and (3) shall be paid by the institute.*

9 (c) *Citizen's Financial Accountability Oversight Committee*

10 ~~(1) There~~

11 *There shall be a Citizen's Financial Accountability Oversight*  
12 *Committee chaired by the State Controller. This committee shall*  
13 *review the annual financial audit, the State Controller's report and*  
14 *evaluation of that audit, and the financial practices of the institute.*  
15 *The State Controller, the State Treasurer, the President pro*  
16 *Tempore of the Senate, the Speaker of the Assembly, and the*  
17 *Chairperson of the ICOC shall each appoint a public member of*  
18 *the committee. Committee members shall have medical*  
19 *backgrounds and knowledge of relevant financial matters. The*  
20 *committee shall provide recommendations on the institute's*  
21 *financial practices and performance. The State Controller shall*  
22 *provide staff support. The committee shall hold a public meeting,*  
23 *with appropriate notice, and with a formal public comment period.*  
24 *The committee shall evaluate public comments and include*  
25 *appropriate summaries in its annual report. The ICOC shall provide*  
26 *funds for all costs associated with commissioning the performance*  
27 *audit, the per diem expenses of the committee members, and for*  
28 *publication of the annual report.*

29 ~~(2) The State Controller, under the guidance of the committee,~~  
30 ~~shall annually commission a performance audit of the institute's~~  
31 ~~activities and the activities of the ICOC from a certified~~  
32 ~~independent auditing firm, which shall also be provided to the~~  
33 ~~State Controller, who shall review the performance audit and~~  
34 ~~include that review in its annually issued public report. The~~  
35 ~~performance audit shall include a review of policies and procedures~~  
36 ~~established by the ICOC to determine whether the ICOC has~~  
37 ~~established a suitable structure for administering the institute,~~  
38 ~~whether those policies and procedures comply with relevant laws~~  
39 ~~and regulations and best practices, and, to the extent possible,~~  
40 ~~whether the institute is complying with those policies and~~

1 ~~procedures. The audit shall include, but not be limited to, the~~  
2 ~~following:~~

3 ~~(A) The strategic policies and plans developed by the institute~~  
4 ~~and the ICOC.~~

5 ~~(B) Policies and procedures for issuance of contracts and grants~~  
6 ~~and a review of a sample of contracts and grants executed by the~~  
7 ~~institute and the ICOC.~~

8 ~~(C) Policies and procedures relating to protection or treatment~~  
9 ~~of intellectual property rights associated with research funded or~~  
10 ~~commissioned by the institute.~~

11 (d) Public Meeting Laws

12 (1) The ICOC shall hold at least two public meetings per year,  
13 one of which will be designated as the institute's annual meeting.  
14 The ICOC may hold additional meetings as it determines are  
15 necessary or appropriate.

16 (2) The Bagley-Keene Open Meeting Act, Article 9  
17 (commencing with Section 11120) of Chapter 1 of Part 1 of  
18 Division 3 of Title 2 of the Government Code, shall apply to all  
19 meetings of the ICOC, except as otherwise provided in this section.  
20 The ICOC shall award all grants, loans, and contracts in public  
21 meetings and shall adopt all governance, scientific, medical, and  
22 regulatory standards in public meetings.

23 (3) The ICOC may conduct closed sessions as permitted by the  
24 Bagley-Keene Open Meeting Act, under Section 11126 of the  
25 Government Code. In addition, the ICOC may conduct closed  
26 sessions when it meets to consider or discuss:

27 (A) Matters involving information relating to patients or medical  
28 subjects, the disclosure of which would constitute an unwarranted  
29 invasion of personal privacy.

30 (B) Matters involving confidential intellectual property or work  
31 product, whether patentable or not, including, but not limited to,  
32 any formula, plan, pattern, process, tool, mechanism, compound,  
33 procedure, production data, or compilation of information, which  
34 is not patented, which is known only to certain individuals who  
35 are using it to fabricate, produce, or compound an article of trade  
36 or a service having commercial value and which gives its user an  
37 opportunity to obtain a business advantage over competitors who  
38 do not know it or use it.

39 (C) Matters involving prepublication, confidential scientific  
40 research or data.

1 (D) Matters concerning the appointment, employment,  
2 performance, compensation, or dismissal of institute officers and  
3 employees. Action on compensation of the institute's officers and  
4 employees shall only be taken in open session.

5 (4) The meeting required by paragraph (2) of subdivision (b)  
6 of Section 125290.20 shall be deemed to be a special meeting for  
7 the purposes of Section 11125.4 of the Government Code.

8 (e) Public Records

9 (1) The California Public Records Act, Article 1 (commencing  
10 with Section 6250) of Chapter 3.5 of Division 7 of Title 1 of the  
11 Government Code, shall apply to all records of the institute, except  
12 as otherwise provided in this section.

13 (2) Nothing in this section shall be construed to require  
14 disclosure of any records that are any of the following:

15 (A) Personnel, medical, or similar files, the disclosure of which  
16 would constitute an unwarranted invasion of personal privacy.

17 (B) Records containing or reflecting confidential intellectual  
18 property or work product, whether patentable or not, including,  
19 but not limited to, any formula, plan, pattern, process, tool,  
20 mechanism, compound, procedure, production data, or compilation  
21 of information, which is not patented, which is known only to  
22 certain individuals who are using it to fabricate, produce, or  
23 compound an article of trade or a service having commercial value  
24 and which gives its user an opportunity to obtain a business  
25 advantage over competitors who do not know it or use it.

26 (C) Prepublication scientific working papers or research data.

27 (3) The institute shall include, in all meeting minutes, a summary  
28 of vote tallies and disclosure of each board member's votes and  
29 ~~refusals~~ *recusals*. The institute shall amend past minutes to include  
30 a summary of vote tallies and disclosure of each board member's  
31 votes and ~~refusals~~ *recusals*.

32 (f) Competitive Bidding

33 (1) The institute shall, except as otherwise provided in this  
34 section, be governed by the competitive bidding requirements  
35 applicable to the University of California, as set forth in Article 1  
36 (commencing with Section 10500) of Chapter 2.1 of Part 2 of  
37 Division 2 of the Public Contract Code.

38 (2) For all institute contracts, the ICOC shall follow the  
39 procedures required of the Regents by Article 1 (commencing with  
40 Section 10500) of Chapter 2.1 of Part 2 of Division 2 of the Public

1 Contract Code with respect to contracts let by the University of  
2 California.

3 (3) The requirements of this section shall not be applicable to  
4 grants or loans approved by the ICOC.

5 (4) Except as provided in this section, the Public Contract Code  
6 shall not apply to contracts let by the institute.

7 (g) Conflicts of Interest

8 (1) The Political Reform Act, Title 9 (commencing with Section  
9 81000) of the Government Code, shall apply to the institute and  
10 to the ICOC, except as provided in this section and in subdivision  
11 (e) of Section 125290.50.

12 (A) No member of the ICOC shall make, participate in making,  
13 or in any way attempt to use his or her official position to influence  
14 a decision to approve or award a grant, loan, or contract to his or  
15 her employer, but a member may participate in a decision to  
16 approve or award a grant, loan, or contract to a nonprofit entity in  
17 the same field as his or her employer.

18 (B) A member of the ICOC may participate in a decision to  
19 approve or award a grant, loan, or contract to an entity for the  
20 purpose of research involving a disease from which a member or  
21 his or her immediate family suffers or in which the member has  
22 an interest as a representative of a disease advocacy organization.

23 (C) The adoption of standards is not a decision subject to this  
24 section.

25 (2) Service as a member of the ICOC by a member of the faculty  
26 or administration of any system of the University of California  
27 shall not, by itself, be deemed to be inconsistent, incompatible, in  
28 conflict with, or inimical to the duties of the ICOC member as a  
29 member of the faculty or administration of any system of the  
30 University of California and shall not result in the automatic  
31 vacation of either such office. Service as a member of the ICOC  
32 by a representative or employee of a disease advocacy organization,  
33 a nonprofit academic and research institution, or a life science  
34 commercial entity shall not be deemed to be inconsistent,  
35 incompatible, in conflict with, or inimical to the duties of the ICOC  
36 member as a representative or employee of that organization,  
37 institution, or entity.

38 (3) Section 1090 of the Government Code shall not apply to  
39 any grant, loan, or contract made by the ICOC except where both  
40 of the following conditions are met:

1 (A) The grant, loan, or contract directly relates to services to  
2 be provided by any member of the ICOC or the entity the member  
3 represents or financially benefits the member or the entity he or  
4 she represents.

5 (B) The member fails to recuse himself or herself from making,  
6 participating in making, or in any way attempting to use his or her  
7 official position to influence a decision on the grant loan or  
8 contract.

9 (h) Patent Royalties and License Revenues Paid to the State of  
10 California

11 The ICOC shall establish standards that require that all grants  
12 and loan awards be subject to intellectual property agreements that  
13 balance the opportunity of the State of California to benefit from  
14 the patents, royalties, and licenses that result from basic research,  
15 therapy development, and clinical trials with the need to assure  
16 that essential medical research is not unreasonably hindered by  
17 the intellectual property agreements. All revenues received through  
18 the intellectual property agreements established pursuant to this  
19 subdivision shall be deposited into the General Fund.

20 (i) Preference for California Suppliers

21 The ICOC shall establish standards to ensure that grantees  
22 purchase goods and services from California suppliers to the extent  
23 reasonably possible, in a good faith effort to achieve a goal of more  
24 than 50 percent of such purchases from California suppliers.

25 SEC. 4. Section 125290.40 of the Health and Safety Code is  
26 amended to read:

27 125290.40. ICOC Functions

28 The ICOC shall perform the following functions:

29 (a) Oversee the operations of the institute.

30 (b) Develop annual and long-term strategic research and  
31 financial plans for the institute.

32 (c) Make final decisions on research standards and grant awards  
33 in California.

34 (d) Ensure the completion of an annual financial audit of the  
35 institute's operations.

36 (e) Issue public reports on the activities of the institute.

37 (f) Establish policies regarding intellectual property rights  
38 arising from research funded by the institute.

39 (g) Establish rules and guidelines for the operation of the ICOC  
40 and its working groups.

- 1 (h) Perform all other acts necessary or appropriate in the exercise  
2 of its power, authority, and jurisdiction over the institute.
- 3 (i) Select members of the working groups.
- 4 (j) Adopt, amend, and rescind rules and regulations to carry out  
5 the purposes and provisions of this chapter, and to govern the  
6 procedures of the ICOC. Except as provided in subdivision (k),  
7 these rules and regulations shall be adopted in accordance with  
8 the Administrative Procedure Act (Government Code, Title 2,  
9 Division 3, Part 1, Chapter 4.5, Sections 11371 et seq.).
- 10 (k) Notwithstanding the Administrative Procedure Act (APA),  
11 and in order to facilitate the immediate commencement of research  
12 covered by this chapter, the ICOC may adopt interim regulations  
13 without compliance with the procedures set forth in the APA. The  
14 interim regulations shall remain in effect for 270 days unless earlier  
15 superseded by regulations adopted pursuant to the APA.
- 16 (l) Request the issuance of bonds from the California Stem Cell  
17 Research and Cures Finance Committee and loans from the Pooled  
18 Money Investment Board.
- 19 (m) May annually modify its funding and finance programs to  
20 optimize the institute's ability to achieve the objective that its  
21 activities be revenue-positive for the State of California during its  
22 first five years of operation without jeopardizing the progress of  
23 its core medical and scientific research program.
- 24 (n) Notwithstanding Section 11005 of the Government Code,  
25 accept additional revenue and real and personal property, including,  
26 but not limited to, gifts, royalties, interest, and appropriations that  
27 may be used to supplement annual research grant funding and the  
28 operations of the institute.
- 29 (o) Under the guidance of the ICOC, the institute shall create a  
30 succession plan addressing changes in leadership of both the  
31 institute and the ICOC designed to minimize disruption and adverse  
32 impacts to the activities of the institute. A copy of the succession  
33 plan shall be transmitted to the Governor, State Controller and the  
34 Legislature within 30 days of its completion. The succession plan  
35 should include, but is not limited to:
- 36 (1) A statement of commitment to prepare for inevitable  
37 leadership change.
- 38 (2) A statement of commitment to assess leadership needs before  
39 beginning a search.

1 (3) An outline of succession procedures, including, but not  
2 limited to, timeframe for making the interim appointment,  
3 timeframe for appointing a board transition committee, and the  
4 roles of the transition committee that would include, for example  
5 communication with stakeholders, identifying a transition  
6 management consultant, conducting an organizational assessment,  
7 and designing the search plan.

8 (4) Strategies to ensure successful knowledge transfer.

9 SEC. 5. Section 125290.45 of the Health and Safety Code is  
10 amended to read:

11 125290.45. ICOC Operations

12 (a) Legal Actions and Liability

13 (1) The institute may sue and be sued.

14 (2) Based upon ICOC standards, institute grantees shall  
15 indemnify or insure and hold the institute harmless against any  
16 and all losses, claims, damages, expenses, or liabilities, including  
17 attorneys' fees, arising from research conducted by the grantee  
18 pursuant to the grant, and/or, in the alternative, grantees shall name  
19 the institute as an additional insured and submit proof of such  
20 insurance.

21 (3) Given the scientific, medical, and technical nature of the  
22 issues facing the ICOC, and notwithstanding Section 11042 of the  
23 Government Code, the institute is authorized to retain outside  
24 counsel when the ICOC determines that the institute requires  
25 specialized services not provided by the Attorney General's office.

26 (4) The institute may enter into any contracts or obligations  
27 which are authorized or permitted by law.

28 (b) Personnel

29 (1) The ICOC shall from time to time determine the total number  
30 of authorized employees for the institute, excluding members of  
31 the working groups who shall not be considered institute  
32 employees. The ICOC shall select a chairperson, vice chairperson  
33 and president who shall exercise all of the powers delegated to  
34 them by the ICOC. The following functions apply to the  
35 chairperson, vice chairperson, and president:

36 (A) The chairperson's role is to provide leadership to the ICOC  
37 and does not include tasks associated with the day-to-day  
38 management of the institute. The chairperson's responsibilities  
39 shall be determined by the majority of the board and may include  
40 providing oversight of the ICOC agenda and workflow including

1 all evaluations and approvals of scientific and medical working  
2 group grants, loans, facilities, and standards evaluations, managing  
3 and optimizing the institute's bond financing plans and funding  
4 cashflow plan; interfacing with the California Legislature, the  
5 United States Congress, the California health care system, and the  
6 California public; and optimizing all financial leverage  
7 opportunities for the institute. The chairperson may also serve as  
8 a member of the Scientific and Medical Accountability Standards  
9 Working Group and the Scientific and Medical Research Facilities  
10 Working Group and as an ex officio member of the Scientific and  
11 Medical Research Funding Working Group. The vice chairperson's  
12 primary responsibilities are to support the chairperson in all duties  
13 and to carry out those duties in the chairperson's absence.

14 (B) The president's role is to manage the day-to-day operations  
15 and to serve as the chief executive of the institute. The president's  
16 tasks may include, but are not limited to, recruiting the highest  
17 scientific and medical talent in the United States to serve the  
18 institute on its working groups; serving the institute on its working  
19 groups; directing ICOC staff and participate in the process of  
20 supporting all working group requirements to develop  
21 recommendations on grants, loans, facilities, and standards as well  
22 as directing and supporting the ICOC process of evaluating and  
23 acting on those recommendations, the implementation of all  
24 decisions on these and general matters of the ICOC; hiring,  
25 directing, and managing the staff of the institute; developing the  
26 budgets and cost control programs of the institute; managing  
27 compliance with all rules and regulations on the ICOC, including  
28 the performance of all grant recipients; leading negotiations for  
29 intellectual property agreements, policies, and contract terms; and  
30 managing and executing all intellectual property agreements and  
31 any other contracts pertaining to the institute or research it funds.

32 (2) Each member of the ICOC except, the chairperson, vice  
33 chairperson, and president, shall receive a per diem of one hundred  
34 dollars (\$100) per day (adjusted annually for cost of living) for  
35 each day actually spent in the discharge of the member's duties,  
36 plus reasonable and necessary travel and other expenses incurred  
37 in the performance of the member's duties.

38 (3) The ICOC shall establish daily consulting rates and expense  
39 reimbursement standards for the non-ICOC members of all of its  
40 working groups.

1 (4) Notwithstanding Section 19825 of the Government Code,  
2 the ICOC shall set compensation for the chairperson, vice  
3 chairperson, and president and other officers, and for the scientific,  
4 medical, technical, and administrative staff of the institute within  
5 the range of compensation levels for executive officers and  
6 scientific, medical, technical, and administrative staff of medical  
7 schools within the University of California system and the  
8 nonprofit academic and research institutions described in paragraph  
9 (2) of subdivision (a) of Section 125290.20.

10 SEC. 6. Section 125290.60 of the Health and Safety Code is  
11 amended to read:

12 125290.60. Scientific and Medical Research Funding Working  
13 Group

14 (a) Membership

15 The Scientific and Medical Research Funding Working Group  
16 shall have 23 members as follows:

17 (1) Seven ICOC members from the 10 disease advocacy group  
18 members described in paragraphs (3), (4), and (5) of subdivision  
19 (a) of Section 125290.20.

20 (2) Fifteen scientists nationally recognized in the field of stem  
21 cell research.

22 (3) The Chairperson of the ICOC.

23 (b) Functions

24 The Scientific and Medical Research Funding Working Group  
25 shall perform the following functions:

26 (1) Recommend to the ICOC interim and final criteria, standards,  
27 and requirements for considering funding applications and for  
28 awarding research grants and loans.

29 (2) Recommend to the ICOC standards for the scientific and  
30 medical oversight of awards.

31 (3) Recommend to the ICOC any modifications of the criteria,  
32 standards, and requirements described in paragraphs (1) and (2)  
33 above as needed.

34 (4) Review grant and loan applications based on the criteria,  
35 requirements, and standards adopted by the ICOC and make  
36 recommendations to the ICOC for the award of research, therapy  
37 development, and clinical trial grants and loans.

38 (5) Conduct peer group progress oversight reviews of grantees  
39 to ensure compliance with the terms of the award, and report to  
40 the ICOC any recommendations for subsequent action.

1 (6) Recommend to the ICOC standards for the evaluation of  
2 grantees to ensure that they comply with all applicable  
3 requirements. Such standards shall mandate periodic reporting by  
4 grantees and shall authorize the Scientific and Medical Research  
5 Funding Working Group to audit a grantee and forward any  
6 recommendations for action to the ICOC.

7 (7) Recommend its first grant awards within 60 days of the  
8 issuance of the interim standards.

9 (c) Recommendations for Awards

10 Award recommendations shall be based upon a competitive  
11 evaluation as follows:

12 (1) Only the scientist members of the Scientific and Medical  
13 Research Funding Working Group shall score grant and loan award  
14 applications for scientific merit. Such scoring shall be based on  
15 scientific merit in three separate classifications—research, therapy  
16 development, and clinical trials, on criteria including the following:

17 (A) A demonstrated record of achievement in the areas of  
18 pluripotent stem cell and progenitor cell biology and medicine,  
19 unless the research is determined to be a vital research opportunity.

20 (B) The quality of the research proposal, the potential for  
21 achieving significant research, or clinical results, the timetable for  
22 realizing such significant results, the importance of the research  
23 objectives, and the innovativeness of the proposed research.

24 (C) In order to ensure that institute funding does not duplicate  
25 or supplant existing funding, a high priority shall be placed on  
26 funding pluripotent stem cell and progenitor cell research that  
27 cannot, or is unlikely to, receive timely or sufficient federal  
28 funding, unencumbered by limitations that would impede the  
29 research. In this regard, other research categories funded by the  
30 National Institutes of Health shall not be funded by the institute.

31 (D) Notwithstanding subparagraph (C), other scientific and  
32 medical research and technologies and/or any stem cell research  
33 proposal not actually funded by the institute under subparagraph  
34 (C) may be funded by the institute if at least two-thirds of a quorum  
35 of the members of the Scientific and Medical Research Funding  
36 Working Group recommend to the ICOC that such a research  
37 proposal is a vital research opportunity.

38 (2) All grant applications received by the institute shall be sent,  
39 upon receipt, to the Scientific and Medical Research Funding  
40 Working Group for peer review prior to any other review process,

1 unless the process is only to determine completeness of the  
2 application *or to ensure that the application meets the grant*  
3 *program criteria. An individual reviewing an application prior to*  
4 *review by the Scientific Medical Research Funding Working Group*  
5 *shall, at minimum, meet the same conflict-of-interest rules that*  
6 *apply to a non-ICOC member of the Scientific Medical Research*  
7 *Funding Working Group, as adopted by the ICOC pursuant to*  
8 *paragraph (1) of subdivision (e) of Section 125290.50.*

9 SEC. 7. Section 125290.80 is added to the Health and Safety  
10 Code, to read:

11 125290.80. (a) The intellectual property standards that the  
12 ICOC develops shall include a requirement that each grantee and  
13 the licensee of the grantee submit a plan to the institute that will  
14 afford uninsured Californians access to any drug that is, in whole  
15 or in part, the result of research funded by the CIRM.

16 (b) The ICOC shall require submission of the plan required by  
17 subdivision (a) *180 days* before a drug is placed into commerce.  
18 The plan shall be subject to the approval of the CIRM, after a  
19 public hearing and opportunity for public comment.

20 (c) (1) A plan created pursuant to subdivision (a) shall require  
21 each grantee and any licensee of the grantee that sells drugs that  
22 are, in whole or in part, the result of research funded by CIRM to  
23 provide those drugs to California state and local government funded  
24 programs at one of the three benchmark prices in the California  
25 Discount Prescription Drug Program (Division 112 (commencing  
26 with Section 130500)), as it exists on December 31, 2010.

27 (2) Paragraph (1) shall not preclude a public agency from  
28 obtaining prices that are lower than the price determined as  
29 described in paragraph (1) through negotiation, bulk purchasing,  
30 or another purchasing arrangement and shall not be construed to  
31 conflict with, or preempt, any other provision of state or federal  
32 law or regulation that would result in lower drug prices.

33 (d) For purposes of this section, “drug” includes an article  
34 recognized in the United States Pharmacopeia or the National  
35 Formulary, as those documents exist on December 31, 2010, an  
36 article intended for the diagnosis, cure, mitigation, or prevention  
37 of disease in humans or animals, or an article intended for use as  
38 a component thereof, and shall include therapeutic products,  
39 including, but not limited to, blood, blood products, cells, and cell  
40 therapies.

1 (e) The ICOC may waive the requirement in subdivision (c)  
2 only when both of the following conditions are met:

3 (1) Either of the following:

4 (A) The drug shall be used for the diagnosis, cure, mitigation,  
5 or prevention of a rare disease or condition, as recognized by the  
6 federal Food and Drug Administration under Section 360bb of  
7 Title 21 of the United States Code, by individuals who would not  
8 otherwise have access to the drug through private insurance or  
9 public programs, the number of individuals who will have increased  
10 access to the drug represent a significant proportion of the  
11 individuals in California who have that rare disease or condition,  
12 and the ICOC has made a determination that, in the absence of the  
13 waiver, development of the drug will be impeded.

14 (B) The grantee commits, in writing, to provide expanded access  
15 to a drug under its access plan to a class of patients who would  
16 not otherwise receive access to the drug, including working  
17 uninsured individuals who do not qualify for any public program  
18 or private health plan or policy that provides coverage of the drug  
19 and the ICOC anticipates that the waiver will provide significant  
20 benefits that equal or exceed the benefits that would otherwise  
21 accrue to the state through the pricing requirements set forth in  
22 subdivision (c).

23 (2) The ICOC has conducted a public hearing prior to adopting  
24 the waiver.

25 (f) All revenues derived from patents, royalties, and licenses  
26 generated as a result of intellectual property agreements entered  
27 into pursuant to this subdivision shall be deposited into the General  
28 Fund.

29 *SEC. 8. Section 125291.21 is added to the Health and Safety*  
30 *Code, to read:*

31 *125291.21. Administrative costs, as provided for in paragraph*  
32 *(2) of subdivision (a) of Section 125291.20, shall include all costs*  
33 *incurred in the operation and administration of the institute, the*  
34 *ICOC, and the Citizen's Financial Accountability Oversight*  
35 *Committee, costs resulting from contracts entered into for the*  
36 *purchase or lease of goods or services, including, but not limited*  
37 *to, the costs of supplies, materials, independent audit services,*  
38 *independent studies, reimbursement of costs provided to the CIRM,*  
39 *the ICOC, or the Citizen's Financial Accountability Oversight*  
40 *Committee provided by other governmental entities and required*

1 *to be reimbursed, and for the costs of any other goods or services*  
2 *necessary to effectuate the purpose of the California Stem Cell*  
3 *Research and Cures Bond Act.*

4 ~~SEC. 8.~~

5 *SEC. 9.* Section 125291.90 is added to the Health and Safety  
6 Code, to read:

7 125291.90. Under the guidance of the ICOC, the institute shall,  
8 *by January 31, 2012*, create a transition plan addressing the  
9 expiration of current bond funding by January 1, 2014. A copy of  
10 the transition plan shall be transmitted to the Governor, the State  
11 Controller and the Legislature within 30 days of its completion.

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